JUSTICE COURT REFORM STAKEHOLDER FEEDBACK

Presented to Utah Judicial Council, October 24, 2022

Grace Spulak, National Center for State Courts
Senior Court Management Consultant, gspulak@ncsc.org





Focus Groups

Survey

NCSC Feedback Strategies

Six held over August and September 2022

Justice Court judges,
Justice Court staff, District
Court judges, prosecuting
attorneys, defense
attorneys, and county and
municipality stakeholders

Focus Groups

Justice Court Judges: 6 participants Justice Court Clerks: 9 participants District Court Judges: 12 participants

Prosecutors: 19 participants

Defense Attorneys: 5 in-person participants, 3 commented via email

County and Municipality Stakeholders: 13 participants

Focus Groups

- Need for clarification about:
 - Staff retention and benefits
 - Process and rules of procedure (district court and court of appeals)
 - Funding
 - Access and public information

Focus Group High Level Takeaways

- Areas of support:
 - Eliminating de novo appeals
 - Building a body of caselaw around misdemeanors and small claims

Focus Group High Level Takeaways

Staffing Clarifications: Clerks

Will justice court clerks automatically be able to transfer?

How will benefits transfer (e.g. health insurance, retirement and retirement vesting)?

Will salaries be comparable?

Staffing Clarifications: Justice Court Judges

Will all judges be given the option to transfer?

Will there be a process for vetting judges before transfer?

Under Utah caselaw, can judges be transferred without going through the judicial appointment process?

Funding Clarifications

How will fines and fees be reallocated?

Will division court be funded entirely by the state?

Will counties and municipalities need to shoulder costs?

Process and Rules of Procedure

This is a complicated proposal that will require rule changes on many court levels (justice, district, and appellate).

Moving slowly and incrementally is important.

Justice Courts are seen in some communities as more user-friendly.

Access Concerns

District Court can be hard for SRLs to navigate procedurally.

Want to make sure that Division Court location does not create barriers.

SURVEY RESULTS

Stakeholder Survey

- Developed in conjunction with the Working Group on Justice Court Reform
- Questions framed around the proposal goals
- Open-ended questions similar to focus group questions

Survey Participants

- Survey allowed individuals to self-select into six categories:
 - Judge
 - Court staff
 - Prosecuting attorney
 - Defense attorney
 - County or municipality stakeholder
 - Other

Survey Participants

Job Title	%	Count
Judge	29.08%	82
Prosecutor	15.96%	45
Court staff	40.43%	114
Defense Attorney	5.32%	15
County and Municipality Stakeholders	5.32%	15
Other	3.90%	11
Total	100%	282

Survey High-Level Observations

- The scaled questions did not produce a lot of consensus.
- The two areas of consensus were around creating courts of record and requiring attorney judges
- We received a LOT of narrative feedback.

Narrative Feedback Proposal Support

- Concerns about non-attorney judges and justice court judges.
 - Several participants felt these judges either did not follow the law or did not treat litigants with respect.
 - This concern was not brought up as widely in the focus groups.
 - Anonymous survey format may have let people speak more freely about this.

Narrative Feedback Concerns

Job loss or reduction in salary and loss of benefits

Closure of justice courts

Funding (who pays and fine and fee reallocation

Lack of access (both geographic and procedural)

Public confusion

Public Confidence Questions

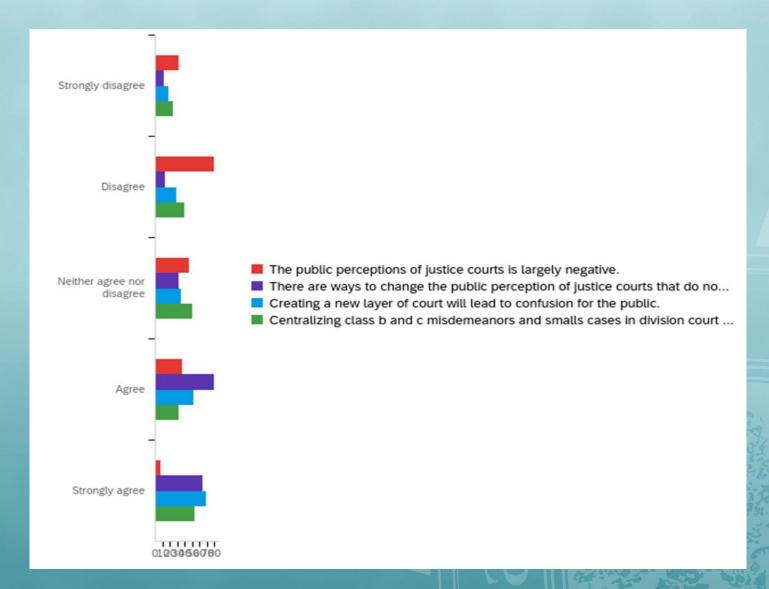
The public perceptions of justice courts is largely negative.

There are ways to change the public perception of justice courts that do not require removing Class B and C misdemeanors and small claims cases from justice courts.

Creating a new layer of court will lead to confusion for the public.

Centralizing class b and c misdemeanors and smalls cases in division court will make it harder for court users in my community to access the court.

Public Confidence Questions

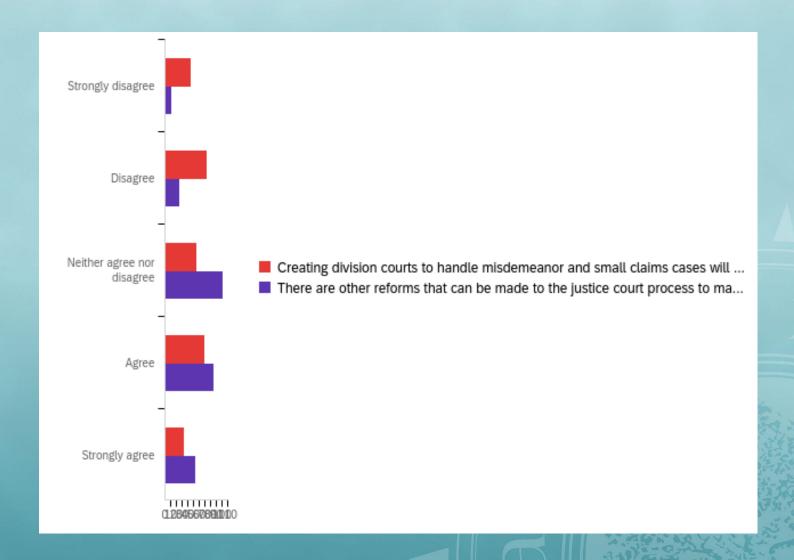


Standardization Questions

Creating division courts to handle misdemeanor and small claims cases will ensure that these cases are handled in the same way throughout the state

There are other reforms that can be made to the justice court process to make sure that misdemeanors and small claims are handled in the same way in courts across the state.

Standardization Questions



Law-Trained Judge and Court of Record Questions

Requiring that judges be attorneys will lead to better decisions in misdemeanor and small claims cases.

Creating a record of misdemeanor and small claims cases will lead to better decisions in these case types.

Law-Trained Judge and Court of Record Questions

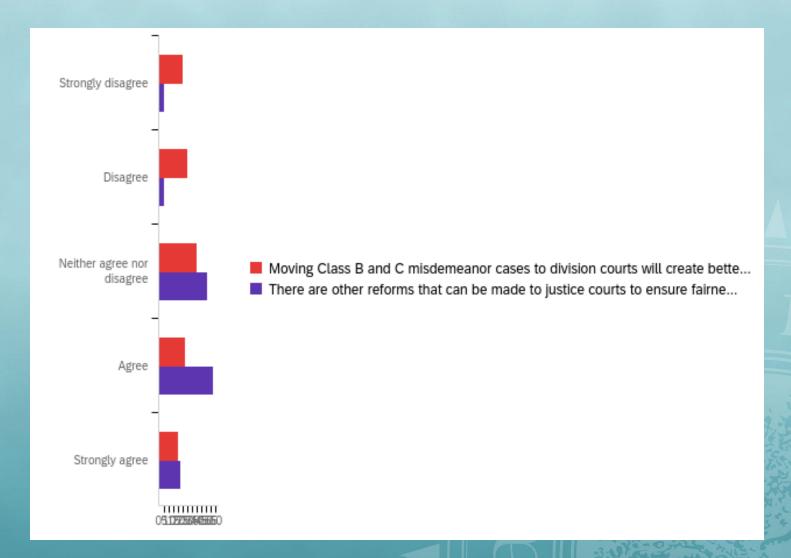


Indigent Defense Goals

Moving Class B and C misdemeanor cases to division courts will create better indigent defense.

There are other reforms that can be made to justice courts to ensure fairness and standardization in provisions of indigent defense.

Indigent Defense Goals



Indigent Defense Goals: Narrative

Funding

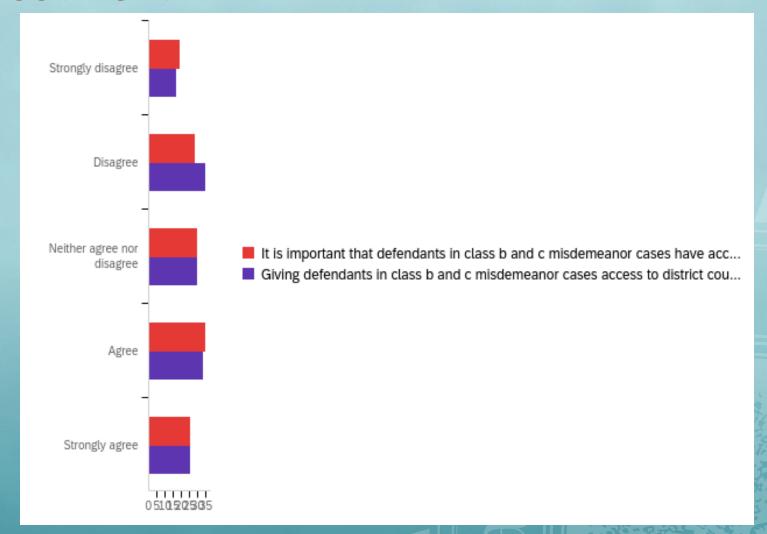
Centralization of Indigent Defense Services

Mental Health and Substance Abuse Treatment

It is important that defendants in class b and c misdemeanor cases have access to specialty courts run by the district courts.

Giving defendants in class b and c misdemeanor cases access to district court specialty courts will lead to better outcomes for these individuals.

Mental Health and Substance Abuse Treatment



Mental Health and Substance Abuse Treatment: Narrative

Some justice courts have specialty courts

Class B and C misdemeanors are not as serious as felonies and Class A misdemeanors

Create specialty courts in justice courts that do not have them

Fund mental health and substance abuse services especially in rural areas

Narrative Concerns

- Job loss
- Public confusion
- Loss of access
- Cases not being handled in a timely way at the district court level

Final Observations

- Clarification about job transfer
- Process and procedural clarification
- Funding clarification